

Message Text

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S E C R E T SECTION 1 OF 6 USNATO 2210

E.O. 11652\$ GDS
TAGS: PARM, NATO
SUBJECT: MBFR: DATA DISAGGREGATION: SPC MEETING APRIL 14

REF: (A) STATE 83695 (DTG 140143Z APR 77), (B) MBFR
VIENNA 145 (DTG 231747Z MAR 77), (C) MBFR VIENNA 170
(DTG 011738Z APR 77), (D) STATE 67040 (DTG 252317Z MAR 77)

SUMMARY: AT APRIL 14 SPC MEETING, WE COMMENTED PER
INSTRUCTIONS ON FRG DATA PROPOSAL. FRG REP MADE A
STATEMENT UNDER INSTRUCTIONS MAINTAINING THE FRG POSITION.
FRG STATEMENT IN EFFECT DOWN-PLAYED THE FIRST PART OF
THE FRG DATA PROPOSAL, THAT EACH SIDE TABLE THE DATA
CORRESPONDING TO ITS NEGOTIATING POSITION. FRG REP'S
STATEMENT MAINTAINED FRG REQUEST FOR AN SPC DISCUSSION
OF VARIOUS OPTIONS FOR NEXT STEP IN DATA EXCHANGE.
HOWEVER, THE ONLY SPECIFIC OPTION WHICH FRG RECOMMENDED
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FOR DISCUSSION AT THIS MEETING WAS UNILATERAL TABLING
OF US SUB-TOTALS AND THE ALLIED ESTIMATES OF THE
SOVIET SUB-TOTALS. THE ONLY OTHER DELEGATION TO SUPPORT
UNILATERAL TABLING AT RECENT SPC MEETINGS HAS BEEN
ITALY. FRG HAS NOT REPEAT NOT YET ASKED FOR A WRITTEN
STUDY ON ALTERNATIVE OPTIONS. FRG ALSO SUGGESTED
ALLIED CONSIDERATION OF LONG-TERM ASPECTS OF DATA
EXCHANGE. ACTION REQUESTED: SEE PARA 20 BELOW. END
SUMMARY.

1. US REP (MOORE) DREW LARGELY ON PARAS 1 TO 3, REF A IN RESPONSE TO THE FRG PROPOSAL MADE AT THE PREVIOUS MEETING.

2. FRG REP (CITRON) MADE A STATEMENT REITERATING THE FRG POSITION. TEXT OF FRG REP'S STATEMENT IS AS FOLLOWS:

BEGIN TEXT:

1. WE APPRECIATE THAT THE PROBLEM OF BREAKDOWNS CAN BE EXAMINED MORE THOROUGHLY THAN WOULD HAVE BEEN POSSIBLE UNDER THE INITIAL TIME PRESSURE. THE GAIN OF TIME SHOULD BE USED FOR A SWIFT PREPARATION OF A COMMON POSITION.

2. DURING THE LAST FEW WEEKS THE DATA PROBLEM CENTERED ON THE QUESTION WHETHER THE WEST SHOULD YIELD TO THE EASTERN DEMAND TO BREAK DOWN THE GLOBAL FIGURES ACCORDING TO THEIR NATIONAL COMPONENTS. WE HAVE RAISED OBJECTIONS AND MAINTAIN THESE OBJECTIONS. WE HAVE BEEN LED BY THE FOLLOWING CONSIDERATIONS:

(A) IN VIENNA AND IN THE PUBLIC THE SUBMISSION OF NATIONAL DATA MIGHT BE TAKEN AS A SIGNAL THAT THE WEST IS READY TO MODIFY THE PRINCIPLE OF COLLECTIVITY IF ENOUGH PRESSURE IS BEING EXERTED. WE REALIZE THAT TABLING NATIONAL DATA WOULD NOT IN ITSELF SIGNIFY THAT WE ABANDON THE PRINCIPLE OF COLLECTIVITY AS SUCH; AND,
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OF COURSE, THE EAST WOULD NOT EXPLICITLY FORMULATE THIS OBJECTIVE. WE ALSO ARE AWARE OF THE FACT THAT THERE ARE DETAILED PUBLICATIONS ON DATA OF THE ARMED FORCES OF THE FEDERAL REPUBLIC OF GERMANY WHICH THE EAST KNOWS. WE ARE NOT OPPOSED THAT DATA CONCERNING THE FEDERAL ARMED FORCES BECOME KNOWN. OUR CONCERN IS DIRECTED AGAINST THE POSSIBILITY THAT WITH THE INTRODUCTION OF NATIONAL FIGURES INTO THE NEGOTIATIONS BY THE WEST SUCH FIGURES MIGHT BECOME NEGOTIATING MATERIAL. THUS, A FUTURE POINT OF REFERENCE MIGHT BE ESTABLISHED WITH REGARD TO THE DEMAND FOR NATIONAL REDUCTION COMMITMENTS AND CEILINGS.

(B) WE FEEL THAT TABLING NATIONAL FIGURES WOULD CREATE THE DANGER FOR THE DATA DISCUSSION TO PROCEED ON THE BASIS OF THESE BREAKDOWNS RATHER THAN ON THE BASIS OF COLLECTIVE DATA. ONCE INTRODUCED, IT WOULD BE DIFFICULT TO EXCLUDE NATIONAL DATA AGAIN FROM FUTURE NEGOTIATIONS.

(C) FURTHERMORE, WE ARE NOT CONVINCED THAT THE TABLING OF NATIONAL DATA WOULD LEAD TO PROGRESS IN VIENNA. THE PURPOSE OF THE DATA DISCUSSION - CLARIFICATION OF THE REASONS FOR THE DISCREPANCIES BETWEEN THE FIGURES OF THE TWO SIDES - CANNOT BE PROMOTED BY TABLING NATIONAL DATA AS LONG AS THE EASTERN SIDE MAINTAINS THAT ALL MILITARY PERSONNEL HAS BEEN INCLUDED IN ITS DATA AND THAT OUR CRITERIA

WERE TAKEN AS A BASIS. IT SHOULD BE EASY FOR THE EAST TO GIVE US NATIONAL DATA, WHICH, WHEN ADDED UP, WOULD AGAIN SHOW THE GLOBAL FIGURE OF 805 000 MEN.

WE WOULD EVEN RUN THE RISK TO FURTHER CONSOLIDATE THE WP FIGURE IF WE CONTINUE THE DISCUSSION WITH CONCRETELY CHALLENGING THE FIGURE OF 805 000. THE NATIONAL BREAK-DOWN WOULD GIVE THE EAST AN ADDITIONAL OPPORTUNITY TO AFFIRM THE CLAIM THAT THEIR FIGURE IS CORRECT.

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(D) WE MUST RECALL THAT, APART FROM THE DEMAND TO REDUCE THE DISPARITIES, THE PRINCIPLE OF COLLECTIVITY BELONGS TO THE ELEMENTS OF THE WESTERN POSITION MOST CRITICIZED BY THE EAST. THE WESTERN DISPARITY CONCEPT IS BEING CHALLENGED BY THE CONTENTION THAT PARITY EXISTS ALREADY. WE MUST EXPECT THAT THE EAST, APART FROM CONTESTING THE DISPARITY, WILL CONTINUE TO CHALLENGE THE WESTERN PRINCIPLE OF COLLECTIVITY.

3. (A) THE PRESENTLY DISCUSSED BREAKDOWN IS SEEN BY THE AD HOC GROUP ESSENTIALLY UNDER A TACTICAL ASPECT. IN OUR OPINION THE LIMITED TACTICAL AIM CAN ALSO BE ACHIEVED BY OTHER, POLITICALLY LESS RISKY BREAKDOWNS. WE HAVE ALREADY PROPOSED AN ALTERNATIVE IN THIS RESPECT. THIS ALTERNATIVE CAN BE FURTHER DEVELOPED. THE PROPOSAL MADE BY THE CHAIRMAN OF THE SPC AT THE MEETING OF 5 APRIL THAT THE WEST SHOULD UNILATERALLY TABLE THE US FIGURES
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SEEMS TO US WORTHWHILE TO CONSIDER. AT THE SAME TIME, IT SHOULD BE EXAMINED WITHIN NATO WHETHER IT WOULD NOT BE USEFUL, ACCORDING TO A PREVIOUS PROPOSAL BY THE ITALIAN SPOKESMAN, TO TABLE AT THE SAME TIME THE NEW NATO FIGURE FOR THE SOVIET PERSONNEL STRENGTH IN THE REDUCTION AREA AND THUS TO CONFRONT THE EASTERN SIDE WITH THE ALTERNATIVE

- EITHER TO REJECT THIS FIGURE BY TABLING A FIGURE OF ITS OWN
- OR TO LEAVE IT UNCONTESTED AND WITHOUT ANY ANSWER.

(B) WHILE MAKING THIS STEP THE WEST COULD POINT OUT THAT

- THE DATA FOR THE WESTERN ARMED FORCES IN THE REDUCTION AREA HAVE TO CORRESPOND TO THE REALITIES OF WESTERN SECURITY POLICY AND TO THE DEVELOPMENT TRENDS IN THE WEST AND ARE THEREFORE OF A GLOBAL NATURE,
- THAT WE ARE READY, BECAUSE OF THEIR SPECIAL IMPORTANCE, TO TABLE SEPARATE DATA ON THE US TROOPS IN THE REDUCTION AREA,
- THAT WE EXPECT THE EAST TO ACT ACCORDINGLY OR TO BREAK DOWN THE DATA FOR ITS ARMED FORCES IN A WAY IT CONSIDERS APPROPRIATE,
- THAT WE ARE WILLING AT THE SAME TIME TO STATE OUR FIGURES FOR THE SOVIET COMPONENT IN THE REDUCTION AREA.

4. BY FOLLOWING THIS PROCEDURE AND ESPECIALLY BY TABLING THE FIGURES FOR THE SOVIET ARMED FORCES THE WEST COULD RETAIN THE INITIATIVE IN THE DATA-DISCUSSION WITHOUT RUNNING THE RISK INVOLVED IN NATIONAL BREAKDOWNS.

IF IT WOULD BE POSSIBLE TO DEVELOP ADDITIONAL PRACTICABLE BREAKDOWN METHODS UNTIL THE RESUMPTION OF THE NEGOTIATIONS IN MAY, A WESTERN MOVE COULD BE ENRICHED ACCORDINGLY.
END TEXT.

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3. ITALIAN REP (SFARA) SAID ITALY AGREED WITH THE NEED TO GIVE THE FRG SUFFICIENT TIME TO REFLECT ON THE QUESTION OF TABLING NATIONAL SUB-TOTALS. BELGIAN REP (CZETWERYNSKI) RECALLED THAT THAT WAS THE POSITION OF HIS AUTHORITIES AS WELL. CANADIAN REP (BARTLEMAN) AGREED THAT THE FRG NEEDED TO BE GIVEN SUFFICIENT TIME TO REFLECT, AND THIS WAS BEING DONE. EVERYONE WAS BEING ACCOMMODATING TO THE FRG, AND NO ONE HAD INSISTED ON NAC GUIDANCE BY THE END OF THE PRESENT ROUND.

4. CANADIAN REP NOTED THE FRG PROPOSAL THAT

THE ALLIES CONSIDER UNILATERAL TABLING OF THE
US SUB-TOTALS, AND OF THE ALLIED ESTIMATE OF THE
EASTERN SUB-TOTALS. HE POINTED OUT THAT THE
ALLIES HAD ALREADY PROPOSED AN EXCHANGE OF US-
SOVIET FIGURES, WITHOUT SUCCESS. TO PRESENT
THIS DATA UNILATERALLY WOULD NOT REPEAT NOT
RESULT IN EASTERN AGREEMENT ON SUCH AN EXCHANGE
AND WOULD JUST BE A HANDOUT TO THE OTHER SIDE.
TABLING OF OUR ESTIMATES OF THE SOVIET FIGURE
WOULD RAISE PROBLEMS PREVIOUSLY NOTED BY CANADA.

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CANADIAN REP ALSO SAID HIS AUTHORITIES WERE
INTERESTED IN KNOWING IF THE FRG PROPOSAL TO
TABLE DATA ON UNITS WITHOUT NATIONALITY MEANT
THE FRG WAS THINKING OF FOCUSING MORE ON
ARMOR DISPARITY AND COMBAT CAPABILITY,
AND WAS THINKING OF SOME MODIFICATION IN THE
ALLIED POSITION. FRG REP SAID THIS WAS NOT THE
CASE. HE ALSO NOTED THAT ALTHOUGH THE FRG
NEEDS TIME TO REFLECT, THE FRG HOPED THAT OTHER
ALLIES WOULD USE THE TIME TO REFLECT ALSO.

5. UK REP (JANVRIN) NOTED THAT HIS AUTHORITIES
SEE NO ALTERNATIVE BUT TO CONTINUE THE DATA
DISCUSSION IN VIENNA. THE UK CONSIDERS THAT ON
BALANCE, OF ALL THE VARIOUS OPTIONS FOR CONTINUING
THE DISCUSSION, THE TABLING OF NATIONAL SUB-TOTALS
IS THE MOST OBVIOUS COURSE. IT IS IN LINE WITH
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THE WAY THE WEST COLLECTS ITS OWN DATA AND ESTIMATES EASTERN DATA. THIS IS THE COURSE WHICH IS MOST LIKELY ACTUALLY TO PRODUCE FIGURES ON THE TABLE IN VIENNA.

6. DUTCH REP (HORAK), WITH RESPECT TO THE FRG STATEMENT, SAID THERE WOULD BE NO SIGNAL TO THE OTHER SIDE THAT THE WEST IS READY TO MODIFY COLLECTIVELY IF THE TABLING OF NATIONAL SUB-TOTALS IS ACCOMPANIED BY A GOOD DISCLAIMER. HE SAID THAT HIS AUTHORITIES SEE A POSSIBLE WAY OF TABLING NATIONAL SUB-TOTALS INDIRECTLY. NATO WOULD PREPARE AN UNCLASSIFIED PUBLICATION LISTING THE NATIONAL FIGURES FOR ALL NATO COUNTRIES. SOMEWHERE IN THE MIDDLE OF THE PUBLICATION WOULD BE A SECTION ON THE NGA. THIS WOULD HAVE TO BE A PUBLIC DOCUMENT. IT COULD BE REFERRED TO IN THE VIENNA NEGOTIATION.

7. ITALIAN REP SAID THE DUTCH PROPOSAL DID NOT TOUCH THE BASIC PROBLEM. A NATO BOOKLET COULD NOT HAVE STATUS IN THE NEGOTIATION. PUBLICIZING THE BOOKLET WOULD BE A BLOW TO THE SECRECY OF THE NEGOTIATION. FRG REP THOUGHT THE DUTCH PROPOSAL WAS WORTHY OF STUDY IN NATO AS ONE OF THE ALTERNATIVE MODELS TO THE TABLING OF NATIONAL SUB-TOTALS. TURKISH REP (GUR) AGREED WITH ITALIAN REP THAT THE DUTCH PROPOSAL DID NOT TOUCH THE BASIC PROBLEM. THE EAST ALREADY HAS CONSIDERABLE ALLIED DATA FROM "WHITE PAPERS" AND OTHER UNCLASSIFIED ALLIED SOURCES, BUT THIS IS NOT ENOUGH. HE ALSO DID NOT THINK HIS AUTHORITIES WOULD WANT DATA ON TURKISH FORCES INTRODUCED INTO THE NEGOTIATION IN THIS MANNER EVEN INDIRECTLY. FRENCH REP (RENOUARD) NOTED THE LATTER REMARK BY THE TURKISH REP, AND POINTED OUT THAT THE FRENCH POSITION REGARDING DATA
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ON FRENCH FORCES WAS WELL KNOWN. US REP NOTED THAT THE WEST, IN ORDER TO GET THE EAST TO TABLE DATA, WOULD HAVE TO BE PREPARED ACTUALLY TO TABLE DATA OF ITS OWN. UK REP DID NOT SEE HOW NEED FOR FORMAL TABLING OF DATA COULD BE AVOIDED BY THE INDIRECT METHOD SUGGESTED BY THE DUTCH.

8. US REP, IN RESPONSE TO FRG REP'S STATEMENT, REITERATED THAT THE APPROACH TO DISAGGREGATION WHICH THE US FAVORS WOULD FULLY PROTECT THE WESTERN POSITION INCLUDING THE PRINCIPLE OF COLLECTIVITY. THERE CAN BE NO QUESTION OF GIVING A SIGNAL TO THE OTHER SIDE

THAT THE WEST IS READY TO MODIFY THE PRINCIPLE
OF COLLECTIVITY. THE US WOULD WANT ANY GUIDANCE
TO THE AHG ON NATIONAL DISAGGREGATION TO REQUIRE
THE OTHER SIDE TO AGREE IN ADVANCE OF TABLING
OF NATIONAL SUB-TOTALS THAT THIS EXCHANGE IS
WITHOUT PREJUDICE TO THE OVERALL POSITION OF EITHER
SIDE. IN ADDITION, THE US WOULD WANT THE AHG TO
MAKE A SPECIFIC DISCLAIMER THAT THE TABLING OF
NATIONAL SUB-TOTALS IS WITHOUT PREJUDICE TO THE
WESTERN REJECTION OF LIMITS ON NATIONAL FORCES EXCEPT
FOR US AND USSR. IT CANNOT BE EXCLUDED, OF COURSE,
THAT CONTRARY TO SUCH AN AGREEMENT AND CONTRARY TO SUCH
A DISCLAIMER THE EAST MIGHT LATER TRY TO USE THE
WESTERN ACTION IN SOME WAY. HOWEVER THE WEST WOULD BE
IN A VERY STRONG POSITION TO BLUNT SUCH EASTERN EFFORTS.
QUITE ASIDE FROM THE AGREEMENT WITH THE EAST AND THE
DISCLAIMER WHICH WE WOULD REQUIRE, THE WESTERN
ABILITY TO RESIST EASTERN ATTACKS ON COLLECTIVITY
DEPENDS ON WESTERN DETERMINATION TO MAINTAIN ITS
POSITION ON COLLECTIVITY. THE WEST HAS DONE SO
SUCCESSFULLY UP TO NOW AND WILL CONTINUE TO DO SO.

9. US REP SAW NO SIGNAL TO THE PUBLIC THAT THE
WEST WAS READY TO MODIFY THE PRINCIPLE OF
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COLLECTIVITY. IF THE MATTER LEAKED, THIS COULD
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BE MADE VERY CLEAR. HE NOTED THAT THE AHG, WHICH HAS BASIC RESPONSIBILITIES FOR RELATIONS WITH THE PRESS, HAD NOT SEEN A PROBLEM WITH PUBLIC OPINION IN THIS REGARD. THE ONLY PROBLEM WITH PUBLIC OPINION WHICH THE AHG HAD FORESEEN WOULD ARISE FROM WESTERN FAILURE TO TABLE NATIONAL SUB-TOTALS. THE AHG HAD POINTED OUT THAT SUCH A POSITION WOULD BE DIFFICULT TO DEFEND WITH THE PUBLIC PARTICULARLY SINCE THE EAST HAS STATED THAT TABLING NATIONAL SUB-TOTALS WOULD BE WITHOUT PREJUDICE TO THE POSITION OF THE TWO SIDES (PENULTIMATE PARA OF AHG REPORT TO THE NAC-REF B).

10. US REP ALSO RECALLED THAT THE US SAW NOW WAY TO AVOID THE CONCLUSION THAT THE TABLING OF NATIONAL SUB-TOTALS
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WAS THE REASONABLE AND NECESSARY NEXT STEP IN THE DATA DISCUSSION, AND HE DREW ON PARAS 5 AND 6, REF C IN THIS REGARD.

11. US REP NOTED THE FRG PROPOSAL THAT THE SPC CONSIDER A UNILATERAL TABLING OF THE US FIGURES AND ALLIED ESTIMATES OF THE SOVIET FIGURES. HE POINTED OUT THAT THE US AUTHORITIES HAD RECONFIRMED THE POSITION WHICH HE HAD STATED AT THE PREVIOUS MEETING, I.E., THAT THE US WAS UNWILLING TO TABLE US DATA WITHOUT A PRE-ARRANGED SIMULTANEOUS EXCHANGE OF US-SOVIET DATA. THE US DID NOT WANT TO INTRODUCE ITS DATA WITHOUT BEING SURE THAT THE OTHER SIDE WOULD RECIPROCATE. IN ADDITION, AS THE CANADIAN REP HAD POINTED OUT, THE UNILATERAL TABLING OF US FIGURES WOULD NOT LEAD TO SOVIET TABLING OF DATA. THE ALLIED NEGOTIATORS, WHO ARE IN THE BEST POSITION TO JUDGE, HAVE CONCLUDED THAT THE EASTERN REFUSAL TO AGREE TO A US-SOVIET EXCHANGE IS A FIRM ONE. THE TABLING OF THE ALLIED ESTIMATES OF THE SOVIET FIGURES COULD BE CONSIDERED AS CONFRONTATIONAL BY THE OTHER SIDE.

12. FRG REP SAID THAT THE WEST HAD PUT DOWN FIGURES ON BOTH SIDES THREE YEARS AGO WITHOUT BEING ASSURED OF RECIPROCITY, AND IT WAS HARD TO SEE THEREFORE WHY RECIPROCITY WOULD BE AN ISSUE NOW. IN ADDITION, UNILATERAL TABLING OF THE US FIGURES AND THE ALLIED ESTIMATES OF THE SOVIET FIGURES WOULD STRENGTHEN THE

ALLIED POSITION IN PUBLIC DISCUSSION IF THE
MATTER LEAKED. THE WEST COULD SAY THAT IT HAD
TABLED THESE FIGURES, AND THE EAST HAD NOT
RESPONDED. US REP REPLIED THAT THERE WAS A
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DIFFERENCE BETWEEN, ON THE ONE HAND, UNILATERALLY TABLING
DATA ON BOTH SIDES AT THE OUTSET OF THE NEGOTIA-
TION IN ORDER TO ESTABLISH THE DISPARITY AND IN
ORDER TO TRY TO GET A DATA EXCHANGE STARTED,
AND ON THE OTHER HAND, UNILATERALLY
PUTTING FORWARD DATA ONCE THE DATA EXCHANGE HAS
BEGUN. US REP ALSO NOTED THAT IF THE MATTER
LEAKED, IT WAS HARD TO SEE HOW IT WOULD STRENGTHEN
THE WESTERN PUBLIC POSITION TO BE ABLE TO SAY
THAT WE HAD GIVEN THE OTHER SIDE THE US FIGURES
AND OUR ESTIMATES OF THE SOVIET FIGURES WITHOUT
HAVING ARRANGED TO GET ANYTHING IN RETURN. THIS
WOULD NOT SOLVE THE ONLY PROBLEM WITH RESPECT
TO PUBLIC OPINION WHICH THE AHG HAD IDENTIFIED
IN THE PENULTIMATE PARAGRAPH OF ITS REPORT TO
THE NAC.

13. FRG REP STATED THAT THE FRG WAS ALSO INTERESTED
IN SPC CONSIDERATION OF LONG-TERM ASPECTS OF THE
DATA DISCUSSION, I.E., THE POSSIBLE
FUTURE DIRECTIONS OF THE DISCUSSION WITH THE
EAST. PERHAPS AT SOME POINT THE NAC
COULD ASK THE AHG TO DO AN ANALYSIS OF THE

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QUESTION AS A STARTER. UK REP SAID HE WOULD CAUTION AGAINST GETTING BOGGED DOWN IN A LONG-TERM STUDY AND LOSING SIGHT OF THE PRESENT QUESTION ON TABLING OF NATIONAL SUB-TOTALS. CANADIAN REP SAID HE WOULD NOT DISAGREE IN PRINCIPLE WITH THE IDEA OF A BROAD STUDY. HOWEVER, CANADA HAS NOT BEEN ABLE TO FIND ANY ALTERNATIVE NEXT STEP IN THE NEGOTIATION OTHER THAN THE TABLING OF NATIONAL SUB-TOTALS, AND CANADA WOULD LIKE TO GO AHEAD WITH SUCH TABLING. MC REP (GROUP CAPTAIN SMITH) SAID THAT A LONG-TERM STUDY WOULD PRESUMABLY HAVE TO ADDRESS WHAT THE DATA IS, AND HOW TO USE IT. FROM A MILITARY STANDPOINT, HE CONSIDERED IT DIFFICULT TO ADDRESS THE LATTER QUESTION UNTIL THE FORMER QUESTION HAS BEEN CLARIFIED. IT WOULD BE IMPORTANT FIRST TO ESTABLISH AT LEAST THE PERSONNEL STRENGTH OF THE
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SOVIET ELEMENT IN EASTERN DATA IN ORDER TO BEGIN TO IDENTIFY THE SOURCE OF THE DISCREPANCY BETWEEN ALLIED ESTIMATES OF EASTERN DATA, AND THE EASTERN DATA TABLED BY THE EAST. WITHOUT THIS, WE WOULD BE LOOKING AT THE LONG-TERM THROUGH A BLACK CRYSTAL BALL.

14. SPC WILL NEXT MEET ON DATA DISAGGREGATION ON WEDNESDAY, APRIL 20.

15. COMMENT: ALTHOUGH REF A AUTHORIZED US TO DRAW ON REF D, WE DID NOT TABLE AT THIS MEETING THE DRAFT NAC GUIDANCE IN PARA 8 OF THAT MESSAGE IN ORDER TO AVOID AN IMPRESSION OF TRYING TO "BULLDOZE" THE FRG. WE SET THE STAGE FOR INTRODUCING THIS TEXT BY POINTING OUT THAT WE WOULD WANT NAC GUIDANCE TO REQUIRE AGREEMENT IN ADVANCE WITH THE EAST THAT THE EXCHANGE OF DATA WAS WITHOUT PREJUDICE TO THE OVERALL POSITION OF EITHER SIDE, AND TO REQUIRE THE AHG TO MAKE AN ADDITIONAL SPECIFIC DISCLAIMER. WE BELIEVE IT WOULD NOT BE APPROPRIATE, AT THE APRIL 20 SPC MEETING TO INTRODUCE THIS DRAFT NAC GUIDANCE. THIS WOULD FURTHER FOCUS ATTENTION ON HOW THE US APPROACH WILL PROTECT THE PRINCIPLE OF COLLECTIVITY.

16. WE NOTE THAT THE DRAFT NAC GUIDANCE STATES: "IF SUCH AN AGREEMENT IS ACHIEVED, THE AHG IS AUTHORIZED TO USE NATO-AGREED DATA FOR THIS PURPOSE." WE BELIEVE THAT THE ALLIES WILL WISH THE SPECIFIC DATA TO BE USED TO BE INCLUDED IN THE

GUIDANCE, RATHER THAN SIMPLY REFERRING THE AHG
TO "NATO-AGREED DATA." WE THEREFORE SUGGEST
THAT THE LATTER PHRASE BE REPLACED IN THE
DRAFT GUIDANCE BY "THE ANNEXED DATA." AN ANNEX
WOULD THEN BE ATTACHED TO THE DRAFT NAC GUIDANCE
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CONTAINING THE FOLLOWING DATA WHICH IS DERIVED
FROM THE TABLE ON PAGE 3 OF AC/276-D(76)/6 ("NATO
FORCES IN THE NGA-PERIOD END 1975"). BEGIN TEXT
OF ANNEX:

MANPOWER STRENGTHS OF WESTERN DIRECT
PARTICIPATION IN NGA AS OF 1 JANUARY 1976

	TOTAL ACTIVE DUTY MILITARY/MANPOWER	TOTAL ACTIVE DUTY GROUND FORCE MANPOWER
CANADA	5,500	4,000
UK	69,500	59,500
US	224,000	193,500
BELGIUM	86,000	65,500
FRG	450,000	341,000
LUXEMBOURG	500	500
NETHERLANDS	85,000	67,000

END TEXT OF ANNEX.

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17. WASHINGTON WILL NOTE THAT ALTHOUGH THE ABOVE

GROUND FORCE MANPOWER COLUMN ADDS UP TO
731,000, THE FIGURE GIVEN TO THE EAST PER
C-M(76)83, THE TOTAL MILITARY MANPOWER COLUMN
ADDS UP TO 920,500, INSTEAD OF THE 921,000
FIGURE GIVEN TO THE EAST PER C-M(76)83.
THIS IS DUE TO ROUNDING OF NATIONAL FORCE TOTALS,
AND WE ASSUME IT CAN BE LEFT TO THE AHG TO
EXPLAIN THIS TO THE EAST. THE UNROUNDED
FIGURES FOR DISAGGREGATED DATA IN "NATO FORCES IN THE NGA"
FOR EACH DIRECT PARTICIPANT ADD UP TO
920,587, WHICH WOULD ROUND UP TO THE 921,000
FIGURE GIVEN TH EAST.

18. WE DO NOT BELIEVE IT NECESSARY TO MAKE A
POINT BY POINT RESPONSE ON THE FRG
STATEMENT IN PARA 2 ABOVE
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AT THE NEXT SPC MEETING, SINCE IT IS MOSTLY
COVERED BY REMARKS MADE BY THE VARIOUS REPS
AT THIS MEETING (AND AT PREVIOUS MEETINGS). HOWEVER
WE WOULD APPRECIATE KNOWING IF THERE IS ANY PARTICULAR POINT
WAHSINGTON WOULD WISH US TO UNDERLINE.

19. SINCE THE DUTCH PROPOSAL IN PARA 6 ABOVE
WAS MADE ON INSTRUCTIONS, WE WOULD APPRECIATE
BRIEF INSTRUCTED RESPONSE IN TIME FOR SPC
MEETING APRIL 20. END COMMENT.

20. ACTION REQUESTED: IN TIME FOR SPC
MEETING WEDNESDAY, APRIL 20: (A) AUTHORIZATION
TO MAKE THE AMENDMENT TO THE DRAFT NAC GUIDANCE
DESCRIBED IN PARA 16 ABOVE; (B) ALTHOUGH EXISTING
GUIDANCE IS ADEQUATE RE FRG REP'S STATEMENT,
ANY PARTICULAR COMMENT WASHINGTON WOULD WISH MADE;
(C) BRIEF INSTRUCTED COMMENT ON DUTCH PROPOSAL IN PARA 6
ABOVE.

STRAUSZ-HUPE

SECRET

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 30-Aug-1999 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Sent Date: 15-Apr-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977NATO02210
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652\$ GDS
Errors: n/a
Expiration:
Film Number: n/a
Format: TEL
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t197704102/baaabczi.tel
Line Count: 639
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE
Message ID: 59f9b39b-c288-dd11-92da-001cc4696bcc
Office: ACTION ACDA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 12
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: (A) STATE 83695 (DTG 140143Z APR 77), (B) MBFR VIENNA 145 (DTG 231747Z MAR 77), (C) MBFR VIENNA 170 (DTG 011738Z APR 77), (D) STATE 67040 (DTG 252317Z MAR 77)
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 27-Oct-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2666135
Secure: OPEN
Status: NATIVE
Subject: MBFR: DATA DISAGGREGATION: SPC MEETING APRIL 14
TAGS: PARM, NATO
To: STATE SECDEF MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/59f9b39b-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009